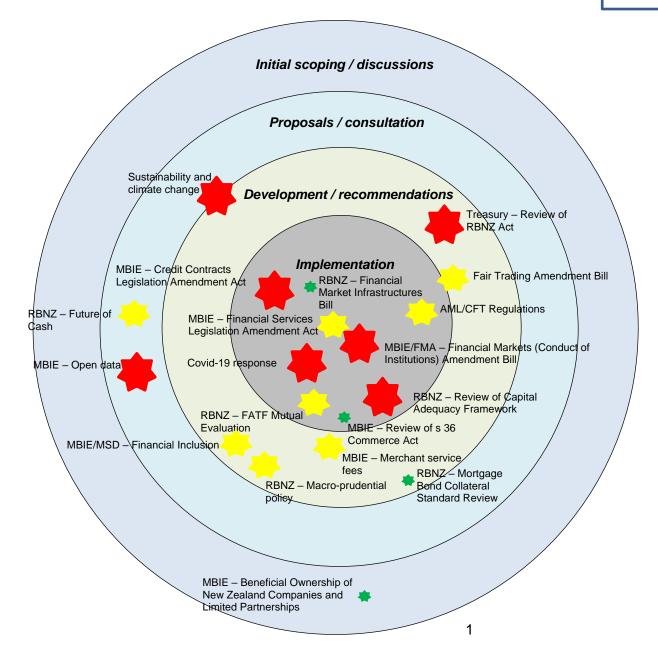
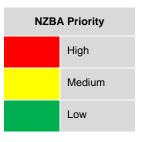


Regulatory Radar – July 2021

Current as of 5 August 2021





Current Priorities:

- Covid-19 response
- Financial Markets (Conduct of Institutions) Amendment

 Bill

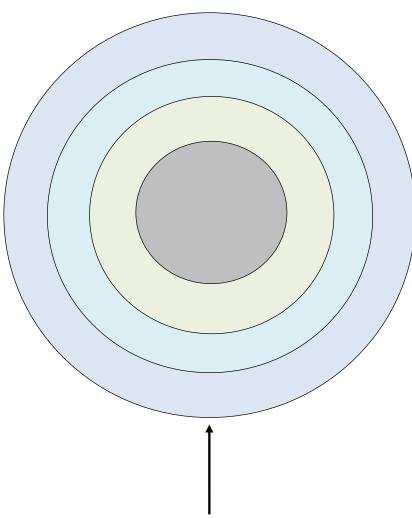
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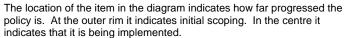
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 Con
- Review of the RBNZ Act
- Review of Capital Adequacy Framework
- Credit Contracts Legislation Amendment Act
- Open data
- Sustainability and climate change



Regulatory Radar – Key







NZBA Priority measure is based on:

- the significance of the impact that the proposals would have on industry; and
- the priority accorded to the work by the Government or relevant agency.

Current Key Priorities lists the priority work areas for NZBA.

	Relevant agencies
MBIE	Ministry of Business, Innovation and Employment
RBNZ	Reserve Bank of New Zealand
IRD	Inland Revenue Department
MoJ	Ministry of Justice
FMA	Financial Markets Authority
LINZ	Land Information New Zealand
MSD	Ministry of Social Development



Project	Priority	Lead agency	Comment	Next Steps
Covid-19 response	High	n/a	In March 2020, NZBA <u>announced</u> that its retail members had offered to defer repayments on residential mortgages for up to six months for customers financially affected by Covid-19. This meant that affected customers did not have to make principal and interest payments on their loans. Banks also offered affected customers the option to go interest only, or to extend the term of their loan. Their credit rating was not affected by the deferral, provided they were not in arrears before the pandemic. This scheme was in addition to what banks are doing individually to assist affected customers.	In 2021, NZBA will continue to work with key stakeholders to support New Zealanders financially affected by Covid-19.
			In August 2020, NZBA worked with MBIE and RBNZ on an extension to the scheme, meaning that some customers were eligible for a new loan deferral for up to six months or an extension to their existing loan deferral (up to 31 March 2021). NZBA's media release is	



Project	Priority	Lead agency	Comment	Next Steps
Financial Markets (Conduct of Institutions) Amendment Bill	High	MBIE/FMA	In January 2019 the Ministers of Finance and Commerce and Consumer Affairs announced that the Government would introduce a suite of measures to address gaps in the regulation of financial service providers' conduct. On 30 April 2019 MBIE published the options paper: Conduct of Financial Institutions. The paper proposed a range of options to ensure that conduct and culture in the financial services sector is delivering good outcomes for all customers. NZBA's submission on the options paper is here.	MBIE is considering whether the Bill will require changes to be made through the remaining parliamentary stages, in particular around the treatment of intermediaries. MBIE expects the Bill to be
			In September 2019 Minister Faafoi announced a new regime to regulate the conduct of financial institutions. The measures the Government is introducing include:	passed and regulations finalised by the end of 2021, with the regime coming into force early in 2023.
			 A new conduct licensing system for banks, insurers and non-bank deposit takers such as credit unions. A new regime requiring these entities to meet high standards of customer treatment. A ban on incentives which are based on meeting sales targets. 	
			In December 2019 the <u>Financial Markets (Conduct of Institutions)</u> <u>Amendment Bill</u> was introduced into Parliament.	
			The Bill had its first reading in February 2020 and was referred to the Finance and Expenditure Committee.	
			In June 2020, NZBA appeared in front of the Finance and Expenditure Committee in support of its <u>submission</u> .	
			In August 2020, the Finance and Expenditure Committee published its report on the Bill. The Committee recommended that the Bill be	



Project	Priority	Lead agency	Comment	Next Steps
			passed with amendments, many of which NZBA advocated for, including:	
			 Providing for a maximum transition period of three years rather than two. Providing for a statutory review of the regime to ensure that it does not create issues in its interaction with other regulatory regimes. Providing more clarity about the fair conduct principle by inserting a list of factors that are relevant to the concept of fairness. Amending the provision requiring that financial institutions make their fair conduct programme publicly available. 	
			MBIE released two discussion documents in March 2021, <u>one</u> on the regulations to support the Bill, and the <u>other</u> on the treatment of intermediaries under the Bill. NZBA's submission on these documents can be found <u>here</u> .	
Review of the RBNZ Act	High	High Treasury	In November 2017 the Government <u>announced</u> it would undertake a review of the Reserve Bank of New Zealand Act 1989 to create a modern monetary and financial policy framework. The review is being undertaken in two phases.	The Reserve Bank of New Zealand Bill is expected to receive Royal Assent in mid-late 2021.
			Phase Two involves a comprehensive review of the financial policy provisions of the Act that provide the legislative basis for prudential regulation and supervision. It is also reviewing the broader governance arrangements for RBNZ, including the respective roles of the Board and Governor. The first of the Phase Two consultations – Reserve Bank Act Review: Safeguarding the future of our financial system – was published in November 2018. In February 2019 NZBA submitted on that	RBNZ is expected to provide an exposure draft of the Deposit Takers Bill for comment later in 2021. The Government is intending the scheme to "go live" around mid-late 2023.



Project	Priority	Lead agency	Comment	Next Steps
			consultation, and Treasury <u>published</u> a report summarising the key messages and themes emerging from the submissions received.	
			The second of the Phase Two consultations was <u>published</u> in June 2019. That included a number of in-principle decisions and topics for consultation. NZBA <u>submitted</u> in August 2019.	
			In December 2019 Finance Minister Grant Robertson <u>announced</u> the following further Cabinet decisions:	
			 Greater powers to monitor banks and hold directors and executives more accountable for their actions. Introducing deposit insurance of \$50,000 per customer, per institution. We note that since these decisions were released, further Cabinet decisions have been made which amend the deposit insurance limit to \$100,000 per customer (see further comment below). A Governance Board to oversee financial stability matters. A Financial Policy Remit will set out matters the Board must have regard to when pursuing RBNZ's financial stability objectives. Measures to increase transparency at RBNZ, including more oversight for the Auditor-General and the Ombudsman. RBNZ will be given the ability to restore solvency or to recapitalise a failed deposit taker by writing down or converting to equity unsecured liabilities (statutory 'bail-in'). 	
			The third of the Phase Two consultations was <u>published</u> in March. It focused on the design of the new prudential framework for deposit takers and the deposit insurance scheme. NZBA's submission on the consultation is <u>here</u> . Treasury has published submissions it received on this consultation <u>here</u> .	



Project	Priority	Lead agency	Comment	Next Steps
			The changes will be implemented through a Deposit Takers Bill (which will govern RBNZ's regulatory powers) and the Reserve Bank of New Zealand Bill (which outlines how RBNZ is governed and how it operates).	
			In April 2021, the government announced further details of the Deposit Takers Bill, including:	
			 A deposit guarantee scheme which would protect deposits of up to \$100,000 per depositor, per financial institution, in the event of failure. This scheme will be fully funded by levies on member institutions. A new process for setting lending restrictions such as loan-to-value ratios. This will give the Minister of Finance a role in determining which types of lending the Reserve Bank is able to directly restrict. 	
Review of Capital Adequacy Framework	High	RBNZ	The aim of the review was to ensure that New Zealand has a capital regime that provides a high level of confidence in the solvency of the banking system, while avoiding unnecessary economic inefficiency.	RBNZ has released an updated <u>Capital Review</u> <u>Implementation Timeline</u> .
			In December 2019 RBNZ <u>announced</u> its <u>final decisions</u> on the capital review, which included:	New capital rules will start being implemented from 1 October 2021, with
			 total capital increasing from a minimum of 10.5% now, to 18% for the four large banks and 16% for the remaining smaller banks; the inclusion of AT1 instruments as part of the capital stack; and a transition period of 7 years (rather than 5 years). 	increases in minimum requirements starting in July 2022.
			NZBA's media release on RBNZ's decisions is here.	
			In November 2020, RBNZ announced a further delay in the start of increases in bank capital until 2022 to allow banks continued headroom to respond to the effects of the COVID-19 pandemic and to support economic recovery. The changes mean the increase in the Prudential	



Project	Priority	Lead agency	Comment	Next Steps
			Capital Buffer will not begin until July 2022. RBNZ will reconfirm this timing near the end of 2021, and will consider making further amendments to the timing if the conditions warrant it.	
			In November 2020, RBNZ began <u>consulting</u> on the details for implementing the final capital review decisions. NZBA's submission on the consultation can be found <u>here</u> .	
			Some of the most significant changes in the consultation include implementing the new rules for capital instruments, and consulting about the RBNZ's response if a bank does not meet capital buffer requirements.	
			The Reserve Bank published its finalised bank capital adequacy requirements on 17 June 2021, outlined in the Banking Prudential Requirements documents .	
Credit Contracts Legislation Amendment Act	High	MBIE	 The first tranche of regulations relating to the Credit Contracts Legislation Amendment Act were made in August 2020 – the Credit Contracts and Consumer Finance Amendment Regulations 2020. They relate to: responsible advertising standards for lenders; the information to be disclosed at the start of debt collection; disclosure requirements when a contract has been varied; and amendments to existing regulations relating to disclosure of information about dispute resolution services and financial mentoring services. The second tranche of regulations were made in December 2020, the 	The new Responsible Lending Code can be found here. NZBA is continuing to engage with MBIE and the Commerce Commission in relation to the implementation of this legislation.
			The second tranche of regulations were made in December 2020 – the Credit Contracts and Consumer Finance (Lender Inquiries into Suitability and Affordability) Amendment Regulations 2020. They relate to:	



Project	Priority	Lead agency	Comment	Next Steps
			 requirements to keep records of affordability and suitability assessments, and how fees are calculated; providing disclosure to borrowers in languages used in advertising language; providing information about disputes resolution schemes and financial mentoring services; requirement for creditors and mobile traders to be certified; regulations setting minimum requirements for affordability, suitability, responsible advertising, debt collection disclosure; and duties on directors and senior managers. 	
			The new regulations and most remaining provisions of the Credit Contracts Legislation Amendment Act 2019 will come into force on 1 October 2021.	
			NZBA is a member of the Responsible Lending Code Advisory Group, facilitated by MBIE. In recent months, the Advisory Group has been advising on amendments to the Responsible Lending Code, to reflect the new requirements in the legislation.	
			The Commerce Commission published draft guidance on the due diligence duties for directors and senior managers of lenders in March 2021. NZBA's submission on the guidance can be found here . Final guidance was published in early June 2021 and can be found <a href="here</a">.	
Open data	High	MBIE	In March 2018, Payments NZ (PNZ) <u>announced</u> an API pilot involving banks, payment providers and large retailers. The pilot tested two API standards – Account Information and Payment Initiation – and provided valuable insights into the design of a shared API framework.	The Government is aiming to make a second round of policy decisions on the consumer data right
			Following the success of the pilot, an API standards service was launched to the industry in May 2019. The API standards service is an industry-led body responsible for defining roles, governance, minimum	framework later in 2021 and will look to introduce legislation in 2022.



Project	Priority	Lead agency	Comment	Next Steps
			standards and API specifications. It has now been transitioned to the API Centre for ongoing management and governance.	
			The API Centre coordinates the ongoing development, management and governance of payment-related API standards and provides supporting services. It is industry led and designed to respond to market needs. Further information regarding the API Centre can be found here .	
			The focus is now on banks making their APIs available to and entering into the due diligence and commercial process with users.	
			In December 2019, the Minister of Commerce and Consumer Affairs wrote to the banks that are involved in the Payments NZ API project, setting out his views on the project and open banking generally. The letter acknowledges progress to date, concerns about certain areas and outlines some expectations to ensure good progress is continued.	
			On 5 August 2020, MBIE published a <u>discussion document</u> seeking feedback on options for establishing a consumer data right in New Zealand. NZBA's submission on the discussion document is <u>here</u> .	
			In July 2021, the Minister of Commerce and Consumer Affairs announced the Government's decision to establish a consumer data right framework for New Zealand. The consumer data right will be rolled out on a sector-by-sector basis. Officials have not yet decided which sectors will come first.	
Sustainability and climate change	High	Multiple agencies	Risks around sustainability and climate change are significant and evolving quickly. NZBA sees these as likely to have an effect on New Zealand's economy. RBNZ has published a climate change strategy here .	Over the coming months, NZBA and members will work with the External Reporting Board which has been tasked with



Project	Priority	Lead agency	Comment	Next Steps
			In October 2019 NZBA <u>submitted</u> on FMA's consultation paper: <u>Proposed guidance on green bonds and other responsible investment products</u> . The consultation sought feedback on how green bonds and other responsible investment products should be described, labelled and promoted to investors. In November 2019 the Ministry for the Environment began consultation on climate-related financial disclosures: <u>Understanding your business risks and opportunities related to climate change</u> . It sets out proposals for a mandatory principles-based, climate-related financial disclosures regime. In December 2019 NZBA <u>submitted</u> on the Ministry for the Environment's discussion document supporting the adoption of the recommendations by the Taskforce on Climate-related Financial Disclosures.	developing reporting standards and guidance material. The Economic Development, Science and Innovation Committee is due to report back to the House on 16 August 2021. The XRB is intending to release a formal exposure draft standard for consultation in July 2022.
			In September 2020, the Government announced that it will introduce mandatory climate-related financial disclosure requirements. The new disclosure regime will require annual disclosure of financially material climate-related risks and opportunities in mainstream financial reports, such as annual reports. It will apply to:	
			 registered banks, credit unions, and building societies with total assets of more than \$1 billion; managers of registered investment schemes with greater than \$1 billion in total assets under management; licensed insurers with greater than \$1 billion in total assets under management or annual premium income greater than \$250 million equity and debt issuers listed on the NZX; and crown financial institutions with assets greater than \$1 billion assets under management. 	



Project	Priority	Lead agency	Comment	Next Steps
			The Financial Sector (Climate-related Disclosures and Other Matters) Amendment Bill had its introduction and first reading in April 2021. The Bill is largely consistent with what the Government had previously signalled. The detail of disclosures will be based on the XRB Climate Standards, which are in the process of being developed. The Bill has been referred to the Economic Development, Science and Innovation Committee. NZBA made a written submission which can be found here , which formed the basis of NZBA's oral submission to the Committee on 24 June 2021. It appears that the earliest date disclosures will be required is FY 2022 – 2023. The Climate Change Commission released its final recommendations to the Government in June 2021.	
RBNZ Macro- prudential Policy	Medium	RBNZ	Finance Minister Grant Robertson and the RBNZ have updated the Memorandum of Understanding on macro-prudential policy to add debt serviceability tools. The RBNZ will be consulting on a proposal to further reduce the amount of high Loan-to-Value Ratio (LVR) lending to owner-occupiers, with a proposal to restrict the amount of lending banks do above an LVR of 80% to 10% of all new loans (down from the current 20%). The RBNZ also plans to consult on the implementation of Debt-to-Income (DTI) restrictions and/or interest rate floors.	The RBNZ will begin LVR consultation in late-August 2021, with a view to introducing change on 1 October 2021.
AML/CFT	Medium	MoJ	Four sets of amendment regulations were made for the anti-money laundering and countering financing of terrorism (AML/CFT) regime on 8 June 2021. These are due to come into force on 9 July 2021. The RBNZ, FMA and DIA have <u>announced</u> a transitional compliance period from 9 July 2021 until 29 April 2022, during which their efforts will be	NZBA is engaging with RBNZ and MoJ in relation to the implementation of these regulations.



Project	Priority	Lead agency	Comment	Next Steps
			focused on assisting compliance, and raising awareness and understanding of the new regulations.	
			The key changes are:	
			 Expanded customer due diligence (CDD) obligations where nominee directors, nominee shareholders or nominee general partners are involved (including enhanced CDD for companies with nominee directors). Longer time periods for audits and risk assessments of AML/CFT programmes. Amendments to a range of exemptions and definitions. 	
			The FMA, RBNZ and DIA recently issued new guidance regarding identity verification. The first is an updated <u>explanatory note</u> to the Amended Identity Verification Code of Practice 2013. The second is a <u>factsheet</u> relating to birth certificates with redacted information.	
Financial Services Legislation Amendment Act and Regulations	Medium	MBIE	The Financial Services Legislation Amendment Act 2019 passed its third reading and received Royal Assent in April 2019. In May 2019 the Code of Professional Conduct for Financial Advice Services was approved by the Minister for Commerce and Consumer Affairs. The Financial Markets Conduct (Regulated Financial Advice Disclosure) Amendment Regulations 2020 were made in June 2020.	As of 16 March 2021, anyone applying for a Financial Advice Provider licence must apply for a full licence. The FMA encourages all Financial Advice Providers to apply for their full licence as soon
			In November 2020, the FMA confirmed the <u>standard conditions</u> for full Financial Advice Provider licences, and the <u>three classes of service</u> .	as possible.
			The new financial advice regime started on 15 March 2021. The new Code of Professional Conduct for Financial Advice Services also came into force on 15 March 2021.	



Project	Priority	Lead agency	Comment	Next Steps
Merchant service fees	Medium	MBIE	In September 2020, the Labour Party committed to tightening regulations around merchant service fees charged by banks to retailers and other small businesses if re-elected. This was subsequently confirmed as a Government priority in the Speech from the Throne.	The government aims to seek final policy decisions in mid-late 2021, with a view to the full regime coming into effect next year.
			In December 2020, MBIE released an <u>issues paper</u> testing its understanding of the issues related to high merchant service fees in New Zealand and gathering information about possible options to remedy those issues.	
			NZBA made a submission on MBIE's consultation in February 2021.	
			On 12 May 2021 Commerce and Consumer Affairs Minister David Clark announced the Government's <u>next steps</u> in relation to merchant service fees. A Retail Payments Systems Bill will be introduced later this year to:	
			 Require reductions in interchange fees, including a 0.8% cap on interchange fees for credit card transactions and 0.6% for online debit card transactions. Enable direct intervention by the Commerce Commission using a broad suite of powers to regulate different participants in the retail payments system. Introduce a disclosure and reporting requirement to enable the Commerce Commission to monitor the retail payments system. 	
Financial Inclusion	Medium	MBIE and MSD	The Safer Credit and Financial Inclusion Strategy was launched in September 2019. The Strategy is a collaborative initiative between government, the financial services industry and community sector. Its vision is that 'people and whānau can meet their needs and achieve their aspirations, free from problem debt'. The Strategy and associated action plan will be delivered through a cross-sector Safer Credit and	The Partnership will next meet in late 2021.



Project	Priority	Lead agency	Comment	Next Steps
			Financial Inclusion Partnership, hosted by MBIE's Consumer Protection Partnership.	
Future of cash	Medium	RBNZ	The Future of Cash – Te Moni Anamata – is considering the implications for New Zealanders of falling cash use for every-day transactions, including the impacts on the system that supplies, moves and stores it.	As a result of Covid-19, the Future of Cash project has been deferred for an initial period of six months.
			RBNZ consulted on the implications of a contracting cash network in the issues paper: <u>The future of cash use – Te whakamahinga monianamata</u> .	
			Respondents to the issues paper submitted that cash has an important role in society and, although cash use is declining, some New Zealanders are still heavily reliant on cash, and many want to maintain the option to use cash alongside other means of payment.	
			Following that, RBNZ published a <u>consultation paper</u> which proposed that the RBNZ take on a more active monitoring and coordination role in the cash system, and be given appropriate information-gathering powers to support this role.	
			In November 2019 NZBA <u>submitted</u> on RBNZ's consultation paper: <i>The future of the cash system – Te pūnaha moni anamata</i> .	
Financial Action Task Force Mutual Evaluation (AML/CFT)	Medium	RBNZ	In March 2020, New Zealand was subject to an international review (the Mutual Evaluation) to assess its level of compliance against international anti-money laundering and countering financing of terrorism (AML/CFT) standards (more commonly known as the Financial Action Task Force Recommendations).	
			The Mutual Evaluation had two primary focuses, firstly, does New Zealand's legal framework meet the international AML/CFT standards	



Project	Priority	Lead agency	Comment	Next Steps
			and secondly, how well does New Zealand's AML/CFT system operate in practice. The banking sector was a major component of the Mutual Evaluation.	
			In March 2020 NZBA and some banks participated in interviews with the evaluators.	
			The <u>final report</u> was released in April 2021. The report was largely complimentary of New Zealand's AML/CFT regime, stating the system is effective in many respects.	
Fair Trading Amendment Bill (Protecting business and consumers from unfair commercial practices)	Medium	MBIE	On 10 December 2018, MBIE released a discussion paper seeking feedback on whether there is a need for additional protections for businesses and consumers against unfair commercial practices: <u>Protecting businesses and consumers from unfair commercial practices.</u> In September 2019 the Ministers for Commerce and Consumer Affairs and Small Business <u>announced</u> measures to address unfair conduct across the economy, and unfair business-to-business contracts:	
			 Prohibiting conduct that is 'unconscionable' – this is serious misconduct that goes far beyond being commercially necessary or appropriate. Extending current protections against unfair contract terms in standard form consumer contracts to apply to business contracts with a value below \$250,000 as well. 	
			The Fair Trading Amendment Bill was introduced into Parliament in December 2019 and had its first reading in February 2020. The Bill had its second reading on 2 June 2021.	



Project	Priority	Lead agency	Comment	Next Steps
Financial Market Infrastructures Bill	Low	RBNZ	RBNZ consulted in 2013 on its statutory oversight powers for payments and settlement systems which it considered were insufficient and need to be strengthened. In 2015 RBNZ began consultation on proposals to modify the statutory framework for the oversight of Financial Market Infrastructures. In September 2019 NZBA submitted on an exposure draft of the Financial Market Infrastructures Bill. In December 2019 the Financial Market Infrastructures Bill was introduced into Parliament. The Bill establishes a new regulatory regime for financial market infrastructures, and provides legal protections for settlement finality, netting, and the enforceability of rules. In August, the Finance and Expenditure Committee reported back on the Bill recommending that it be passed with some amendments. The Financial Market Infrastructures Act was passed by Parliament on 5 May 2021.	Now that the Act has been enacted, the next step is for the Reserve Bank and the FMA to identify which FMIs are systemically important. The FMA has opened a consultation on its proposed approach to implementing the Act. Submissions close on 20 September 2021.
Mortgage Bond Collateral Standards Review	Low	RBNZ	On 17 November 2017 RBNZ published a consultation paper proposing an enhanced mortgage bond standard aimed at supporting confidence and liquidity in the financial system. The consultation paper can be found here . A summary of submission can be found here . On 13 November 2018 RBNZ published an exposure draft of its policy Residential Mortgage Obligations (RMO) - Introducing a high grade residential mortgage backed securities framework for New Zealand . This followed an initial consultation in November 2017 and ongoing discussion with issuers and investors over 2018.	As a result of Covid-19, the Mortgage Bond Collateral Standards Review has been deferred for an initial period of six months.



Project	Priority	Lead agency	Comment	Next Steps
			RBNZ has published a <u>summary of submissions</u> , on its website. RBNZ is working to finalise the policy framework and will agree an implementation plan for the RMO standard through working groups covering three key areas – loan level data, operational implementation and legislative processes.	
Beneficial Ownership of New Zealand Companies and Limited Partnerships	Low	MBIE	On 19 June 2018, MBIE released a discussion document seeking feedback on what requirements there should be on New Zealand companies and limited partnerships to hold and disclose information about their beneficial owners: Increasing the transparency of the beneficial ownership of New Zealand Companies and Limited Partnerships . On 2 August 2018 NZBA submitted on MBIE's discussion paper on beneficial ownership.	Decisions are expected in 2021.
Review of s 36 of the Commerce Act	Low	MBIE	In January 2019 MBIE released a discussion paper seeking feedback on a proposal to amend the Commerce Act's prohibition against anti-competitive unilateral conduct (s 36) in line with Australian reforms: Review of Section 36 of the Commerce Act and other matters. That discussion paper follows MBIE's targeted review and cross-submission consultation on the same issue in November 2015 and July 2016, respectively. In March 2019 NZBA submitted on MBIE's discussion paper.	The Commerce Amendment Bill was introduced on 10 March 2021 and had its first reading on 16 March 2021. The Bill is currently with the Economic Development, Science and Innovation Committee.
			The Government has agreed to amendments to section 36 of the Commerce Act 1986. Other amendments to the Commerce Act will include: Removing provisions that shield some types of intellectual property-related conduct from being examined under competition law.	Submissions to the Committee closed on 30 April 2021, with a report due by 16 September 2021.



Project	Priority	Lead agency	Comment	Next Steps
			 Increasing penalties for businesses engaging in anti-competitive mergers. Technical changes to the treatment of anti-competitive covenants. Increasing the maximum number of Commerce Commissioners from six to eight to reflect the Commission's growing responsibilities in recent years. Making it easier for the Commerce Commission to cooperate with other domestic agencies by sharing information it holds, subject to appropriate safeguards. 	